

MEETING OF EXECUTIVE CABINET

22 March 2017

Commenced: 2.00 pm

Terminated: 2.50 pm

Present:

Councillor K. Quinn (Chair)

Councillors: Cooney, J. Fitzpatrick, Gwynne, Kitchen, Ricci, Robinson, Taylor, L Travis and Warrington,

Apology for Absence:

Councillor Kitchen

45. DECLARATIONS OF INTEREST

Members	Subject Matter	Type of Interest	Nature of Interest
Councillor Taylor	Item 57– Active Tameside	Prejudicial	Chair of the Tameside Sports Trust

46. MINUTES

(a) Executive Cabinet and Overview (Audit) Panel

Consideration was given to the Minutes of the joint meeting of Executive Cabinet and Overview (Audit) Panel held on 8 February 2017.

RESOLVED

That the Minutes of the joint meeting of Executive Cabinet and Overview (Audit) Panel held on 8 February 2017 be taken as read and signed by the Chair as a correct record.

(b) Strategic Planning and Capital Monitoring Panel

Consideration was given to the Minutes of the Strategic Planning and Capital Monitoring Panel held on 13 March 2017.

RESOLVED

That the Minutes of the Strategic Planning and Capital Monitoring Panel held on 13 March 2017 be received and the following recommendations approved:

Vision Tameside Phase 2 Progress Update

That the progress with the delivery of the overall Vision Tameside Phase 2, specifically with lease negotiations, development of a recant plan and Employment and Skills initiatives, be noted;

- (i) That the emerging risk associated with the delay in securing an appropriate funding package for the Streetscape Improvement project, be noted;**
- (ii) That the budget variations and virements identified in Section 7 of the report, be approved; and**
- (iii) That the progress being made to drawdown the £4 million Skills Capital Funding, be noted.**

Education Capital Programme Update

- (i) The allocation of Basic Need grant funding schemes as outlined in Section 3 and Appendix 1 of the report be agreed; and**

- (ii) The allocation of School Condition and Maintenance funding schemes as outlined in Section 4 and Appendix 2 of the report be agreed.

Corporate Asset Management Update

- (i) That the list of disposals identified in Appendix 1 to the report be approved; and
- (ii) That the allocation of £125,526 to undertake building condition replacement/repair projects as detailed in the report, be approved.
- (iii) That the current Disposal Policy be amended for approval at the next meeting to address the process for dealing with objections.

Smartly Pooled Section 106 Agreements and Developer Contributions

- (i) That authority be given to release funds from available resources for the following projects:

Section 106

£13,705.39 for the provision of new fencing at Egmont Street Playing Fields to enhance the appearance and quality of the site.

Developer Contributions

£60,000 for funding infrastructure improvements across a number of sites including improvements to path networks across Council owned greenspace.

(c) Single Commissioning Board

Consideration was given to the Minutes of the Single Commissioning Board held on 14 February 2017 be noted.

RESOLVED

That the Minutes of the Single Commissioning Board held on 14 February 2017 be noted.

(d) Association of Greater Manchester Authorities / Greater Manchester Combined Authority

Consideration was given to a report of the Executive Leader and Chief Executive, which informed Members of the issues considered at the AGMA Executive Board and Greater Manchester Combined Authority held on 27 January and 24 February 2017 and the Forward Plan of Strategic Decisions of the Greater Manchester Combined Authority and AGMA Executive.

RESOLVED

That the content of the report be noted.

47. REVENUE MONITORING

Consideration was given to a report of the First Deputy (Performance and Finance)/Assistant Executive Director (Finance), which showed that at Quarter 3 the overall net service projected budget outturn revenue position was £0.476m under budget. It was explained that strong budget management was required across the Council to ensure that its financial plans were achieved and that the Council was therefore able to control budgetary pressures in the future.

The report detailed each Directorate's projected revenue outturn position for 2016/17 against budgets for the year and showed the net income and expenditure as a variation to the budget. Also included were details for those budgets that were held corporately and the projected outturn position. These budgets included the cost of capital financing, democracy and where service areas were unable to affect spend against budget, e.g. AGMA costs.

Separate tables breaking down the budgets into elements of expenditure and income were included in **Appendix 2** to the report, showing how Directorates were utilising their allocated funding.

In terms of Care Together it was explained that a single consolidated financial report was now being produced working towards financial sustainability across the whole health and social care economy. This was showing a forecast collective deficit of £5m in 2016/17 and this was forecast to grow in the following year. Short and medium term options were being worked upon to minimise this position and the latest consolidated report was included at **Appendix 4** to the revenue monitoring report.

RESOLVED:

- (i) That the changes to revenue budgets as set out at Appendix 1 be approved.**
- (ii) That the projected revenue outturn position is noted for services experiencing budgetary pressures and that they identify plans to bring down the extent of the expenditure above budget.**
- (iii) That the detail for each service area be noted.**
- (iv) That authority be delegated to the Chief Executive to agree a sum (section 6.4 refers) to be paid to the Tameside & Glossop NHS Integrated Care Foundation Trust (T&G NHS ICFT) as previously approved within the 2015/16 Council revenue outturn monitoring report presented to the Executive Cabinet on 29 June 2016.**
- (v) To approve the sum of £0.250 million for the supply of professional services to the Care Together programme as outlined in section 6.6 of the report.**

48. CAPITAL MONITORING

Consideration was given to a report of the First Deputy (Performance and Finance) / Assistant Executive Director (Finance) summarising the capital monitoring position at 31 December 2016 based on information provided by project managers, which showed that the current forecast was for service areas to spend £42.375m on capital investment by March 2017, which was £20.381m less than the current programmed spend. It was proposed, therefore, that the capital investment programme be re-profiled to reflect current information and the re-phasing of £15.475m into the next financial year identified within the individual service areas as detailed in the report.

The projected outturn capital expenditure by service area was detailed and explanations were provided for capital projects with a projected variation of £0.100m or above over the life of the project. Schemes with an in-year variation in excess of £0.100m were highlighted and approval was being sought to re-profile the capital expenditure of these project.

It was explained that it was no longer intended to acquire an increased shareholding in InspiredSpaces (Tameside) Ltd due to the potentially adverse effect on the level of PFI Credit the Council received from the Government.

RESOLVED:

Members are asked to approve the following:

- (i) That the reprofiling to reflect up to date investment profiles be approved;**
- (ii) That the changes to the Capital Programme be approved;**
- (iii) That the updated Prudential Indicator position be approved;**
- (iv) That the current capital budget monitoring position be noted;**
- (v) That the resources currently available to fund the Capital Programme be noted**
- (vi) That the current position in regards to compulsory purchase orders (CPOs) and indemnities be noted**
- (vii) That the updated capital receipts position;**
- (viii) That the intention not to proceed with the purchase of additional shares in InspiredSpaces (Tameside) Ltd.**

49. INTEGRATED COMMISSIONING FUND – SINGLE FINANCE AGREEMENT FROM 1 APRIL 2017

Consideration was given to a report of the First Deputy (Performance and Finance) / Chief Finance Officer (CCG) / Assistant Executive Director (Finance), which set out the key principles required to establish a joint (single) fund between the Council and the Tameside and Glossop Clinical Commissioning Group (CCG) managed by the Single Commissioning Board.

The report provided an update on progress made and sought approval from the Tameside Council Executive Cabinet and the CCG Governing Body to consolidate the value of pooled resources via an Integrated Commissioning Fund agreement from 1 April 2017. The same report would be presented to the Governing body of the CCG on 29 March 2017.

The Tameside & Glossop Care Together Single Commissioning Board would be required to manage all resources within the Integrated Commissioning Fund and comply with both organisations statutory functions from the single fund.

Members were reminded that at Joint Board meeting between Tameside Hospital Trust, Tameside and Glossop CCG and the Council on 23 September 2015 all parties had agreed to work together within the Care Together programme to implement the plan for an Integrated Care Organisation.

The report explained that the arrangement agreed for 2016/2017 was that, whilst working as a single commissioning function, the Council and CCG would retain full responsibility for their own financial risks. It was proposed that from 1 April 2017 each organisation would begin to share financial risks in proportion to the respective contributions they made into the Integrated Commissioning Fund. This would result in a sharing arrangement of 80% for the CCG and 20% for the Council. This would be a significant step for both organisations given the current financial climate and the scale of savings that must be delivered in the short term and the risks that the local health and social care economy faced.

In addition it was proposed that a stepped approach be taken to risk sharing and that a cap be placed on the shared financial exposure that each organisation would be expected to meet. For 2017/2018 it was proposed that:

- a cap of £2m be placed on CCG related risks that the Council would contribute to;
- A cap of £0.5m be placed on Council related risks that the CCG would contribute to.

RESOLVED:

- 1. That it be noted that an identical report would be presented to the Tameside and Glossop CCG Governing Body for approval on 29 March 2017.**
- 2. That approval be given to the inclusion of 2017/2018 Tameside Council service budgets as stated in Appendix 1 to the report within the existing section 75 joint finance pooled agreement (currently in existence for the Better Care Fund). That approval also be given to the inclusion of 2017/2018 Tameside Council service budgets as stated in Appendix 1 to the report within an aligned partnership agreement. The section 75 agreement and aligned partnership agreement would formulate an overall Integrated Commissioning Fund (ICF) for the Tameside and Glossop economy.**
- 3. That it be noted that the CCG had also included budget allocations within the section 75 agreement, aligned partnership agreement and in addition services in collaboration agreement. Services in collaboration referred to services which could not be included within a section 75 agreement and which the CCG co-commissioned with NHS England for the Tameside and Glossop economy. The governance arrangements for managing, and the accountability for delivering, statutory duties from the single fund would be undertaken by the Tameside & Glossop Care Together Single Commissioning Board.**
- 4. That approval be given to the management of the associated share of financial risk during 2017/2018 as stated within section 13 of the report. Executive Cabinet Members also noted that the Council agreed to increase the value of Council resources within the ICF by a maximum sum of £5.0 million in both 2017/2018 and 2018/2019 on the**

condition that the T&G CCG agrees a reciprocal arrangement in 2019/20 and 2020/21 should this be necessary. These sums were additional to the risk share values stated within section 13.

5. That it be agreed that Tameside Council should continue to be the host organisation for the existing Section 75 pooled fund agreement.
6. That authority be delegated to the Executive Director for Governance, Resources & Pensions to finalise the terms of the financial framework (Appendix 3), which will support the Integrated Commissioning Fund to be approved by both the Council and CCG by 31 March 2017.

50. TAMESIDE PLEDGES

Consideration was given to a report of the Executive Leader/Executive Director (Governance, Resources and Pensions), which provided an update on the Tameside Pledges 2016. It was explained that the Pledges outlined a commitment to deliver work on 16 priority areas that had been identified as being of importance to Tameside residents. Each of the pledges had been delivered through a bespoke programme of activity. In some cases the work linked in with wider Greater Manchester or national programmes but enhanced them and brought added value for Tameside.

RESOLVED:

That the report be noted and the on-going delivery of the Tameside Pledges be supported.

51. CHILDRENS SERVICES IMPROVEMENT PLAN

Consideration was given to a report of the Executive Member (Children and Families) and the Executive Director (People) which outlined the approach taken to produce the Tameside Children's Services Improvement plan, including a summary of the consultation responses received which were considered and incorporated in the drafting of the plan. It was explained that the Tameside Children's Services Improvement Plan would be submitted to Ofsted on 20 March 2017 as per the statutory deadline following inspection, attached to the report was the working draft as at time of publication of Cabinet agenda. Executive Cabinet was asked to adopt the Tameside Children's Services Improvement Plan as Council policy. It was stated that further improvements were being received from our partners and would be reflected in the report. Progress against the Tameside Children's Services Improvement Plan would be monitored by the independently chaired Tameside Children's Services Improvement Board. Quarterly progress updates would be presented to Executive Cabinet.

RESOLVED:

That the content of the report be noted and the Tameside Children's Services Improvement Plan, as appended to the report be adopted as Tameside Council policy.

52. HOUSING AND EMPLOYMENT LAND

Consideration was given to a report of the Deputy Executive Leader/Assistant Executive Director (Development and Growth), which explained that the available supply of land for housing had been refreshed alongside a review of available land for employment in order to provide an up to date position across the Borough for the 15 year period from 1 April 2016 - 31 March 2031. This would determine the contribution that this supply of land provided towards the Borough's objectively assessed housing requirement and employment land needs. It was stated that the updated assessments were crucial to demonstrate best use of urban land in support of the strategy set out in the draft Greater Manchester Spatial Framework (GMSF) to maximise the use of urban land in order to minimise the need for the release of land in the Green Belt.

The GMSF housing requirement over the period 1 April 2015 to 31 March 2031 was 10,880, but as also explained in the report it was clear that green belt sites not currently included in the availability assessment would have to be considered if the currently identified requirement up to 2035 was to be met within Tameside.

In terms of employment land the GMSF set out the requirements for Industrial, Warehousing and Office development in sq.m. As part of the Economic Evidence supporting the GMSF, the employment floorspace requirement approach was set out. Following consultation in 2015, the GMSF had adopted an Accelerated Growth Scenario which sought to increase the economic performance of Greater Manchester compared to that achieved between 2004 and 2015.

When considering this item Members agreed that it was important that all Members receive regularly and timely updates on land issues and in particular on housing completions.

RESOLVED:

- (i) That the contents of the report be noted and the publication of the 2016 Land Availability site data approved;**
- (ii) That a further review of Housing and Employment Land Availability be prepared on completion of the monitoring period ending 31 March 2017 and published for consultation.**

53. SITES OF BIOLOGICAL IMPORTANCE

Consideration was given to a report of the Deputy Executive Leader and Assistant Executive Director (Development and Investment), which provided an update on changes which have occurred to designated Sites of Biological Importance (SBI) and Regionally Important Geological and Geomorphological (RIGs) sites within the Borough. These are sites which have been surveyed by or under the supervision of the Greater Manchester Ecology Unit in 2015.

It was explained that the review process for SBIs was conducted on an annual basis guided by a selection criteria adopted in 2008 and recently updated in 2016. The review process for RIGs was undertaken by a group of suitably qualified volunteer geologists assessing sites in accordance with the nationally agreed guidance and overseen by the GM Ecology Unit. The report set out the results of the 2015 review of SBI and RIGs.

RESOLVED:

That the proposed changes to the Borough's Sites of Biological Importance (SBI) and Regionally Important Geological and Geomorphological (RIGs) sites within the Borough are adopted.

54. GODLEY GREEN GARDEN VILLAGE

Consideration was given to a report of the Deputy Executive Leader/Assistant Executive Director (Development and Growth), which sought Members agreement for the Council to enter into a Memorandum of Understanding with other landowners for the promotion and delivery of the proposed Godley Green Garden Village.

It was reported that the draft Greater Manchester Spatial Framework (GMSF) issued in 31 October 2016 identified an allocation for a new Garden Village in the Godley Green area, with 2,350 new homes and supporting infrastructure and facilities. Whilst the GMSF was going through the necessary statutory processes it was important for the landowners to commence work on shaping the proposals for the Garden Village along with the Council and other stakeholders

RESOLVED:

That the Council enters into a Memorandum of Understanding, as attached at Appendix 2 to the report, with the landowners for the promotion and delivery of the proposed Godley Green Garden Village.

55. PLANNING FEES

Consideration was given to report of the Deputy Executive Leader and the Assistant Executive Director (Development and Investment), which explained that the Government's Housing White Paper "Fixing our broken housing market" included proposals to boost local authority capacity and capability to deliver. It was stated that the Government recognised the views of the development industry that the lack of capacity and capability in planning departments was restricting their ability to get on site and build. The Government also recognises the difficulties reported by local authorities in recruiting and retaining planners and others with specialist skills. The White Paper committed the government to take steps to secure the financial sustainability of planning departments; ensure that the planning system had the skilled professionals it needs to assess and make the tough decisions expected; and provide targeted support to address areas of specialist weakness.

To this end the Government had confirmed that:

- (i) Local authorities would be able to increase the nationally set planning fees by 20% from July 2017 **on the condition that** they committed to invest the additional fee income in their planning department. On 21 February 2017, the DCLG contacted all local planning authorities in England to seek their confirmation that they would wish to take up this opportunity, with an initial response requested by 13 March 2017. The letter sent by the s151 officer is attached at **Appendix 1** to the report.
- (ii) To allow an increase of a further 20% for those authorities who were delivering the homes their communities needed subject to further consultation on the detail.
- (iii) To keep the resourcing of local authority planning departments, and where fees can be charged, under review.

RESOLVED:

That the Executive Cabinet endorsed the adopted option (ii) above to the increase planning fees by 20% and commits to investing the additional fee income in the Planning Service.

56. PEAK VALLEY AND SYMPHONY HOUSING

Consideration was given to a report of the Deputy Executive Leader/Assistant Executive Director (Development and Growth), which presented a request from the Symphony Housing Group for the Council's consent to its proposal to collapse the existing Board structures of each of the Group's organisations (including Peak Valley Housing Association) in order to establish and facilitate implementation of a Common Board. It was explained that the proposal had emerged following a downgrade of Symphony's governance rating by the Homes and Communities Agency (HCA) for serious non-compliance. Symphony Group was in the process of moving towards a unified operational structure, under the banner "Building One Organisation." In October 2016 the Peak Valley Housing Association (PVHA) Board had agreed to participate in the new Symphony structure with effect from 1 April 2017.

RESOLVED:

That approval be given to the request from the Symphony Housing Group for the Council's consent to its proposal to collapse the existing Board structures of each of the Group's organisations (including Peak Valley Housing Association) in order to establish and facilitate implementation of a Common Board, subject to agreement on an enhanced role for the Hattersley Land Board that will support both community development and physical regeneration to ensure a sustainable neighbourhood.

57. ACTIVE TAMESIDE

Consideration was given to a report of the Executive Member (Healthy and Working) and the Director of Public Health which identified the key issues that required consideration to support Active Tameside to continue to move forward as the preferred provider and delivery vehicle for sport and leisure in Tameside, playing an active role in system wide approaches to improve health and wellbeing outcomes, enabling progress towards tackling health inequalities and achieving long term sustainable improvements in life expectancy.

It was stated that Active Tameside was highly valued delivery vehicle making an important contribution to the place based ambition and effort to achieve improvements in the health and wellbeing outcomes in Tameside neighbourhoods. The report explained that the Council and Active Tameside had demonstrated a shared commitment through a strong collaborative relationship and joint investment of £20m capital which was key to the continued development of the partnership and the success of the delivery model. The position continued to be challenging as, despite best endeavours Active Tameside had been unable to accrue necessary reserves to achieve the financial resilience to reduce or eliminate the risks associated with trading in a competitive and dynamic market place. Without an intervention that would result in Active Tameside having access to cash reserves, Active Tameside would continue to operate under the risk of not having sufficient funds to meet all expected and unexpected costs, and also lack the necessary investment capability to sustain and develop its business.

RESOLVED:

- (i) That it be agreed to advance the total management fee to Active Tameside for 2017/2018 on 1 April 2017 to support the cash flow of the organisation (£ 1.433 million);**
- (ii) That a supplementary one-off no repayable £0.311 million management fee to Active Tameside during 2016/2017 (£0.141million) and 2017/2018 (£0.170million) respectively be provided to mitigate reduced actual (2016/2017) and projected (2017/2018) levels of revenue income as detailed in sections 3.5 and 3.6 of the report subject to due diligence and the delegated approval of the First Deputy (Finance and Performance);**
- (iii) Note the revised procurement framework and the Council's ambitions to ensure the long term financially sustainable community asset based provision of wellbeing facilities and services, review the current commissioning arrangements and the most appropriate timing for re-commissioning including the most advantageous property arrangements.**

CHAIR